Outer Dowsing Offshore Wind

Environmental Statement

Chapter 24 Hydrology and Flood Risk

Volume 3 Appendices

Appendix 24.3 Flood Risk

Assessment: Onshore Substation

1 of 8

Date: July 2024

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Appendix 24.3 Flood Risk Assessment Onshore Substation

Outer Dowsing Offshore Wind Environmental Statement

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Appendices

Appendix A Hydraulic Modelling Report



1 June 2024 SLR Project No.: 410.V05356.00013

Acronyms and Abbreviations

Acronym	Description		
AEP	Annual Exceedance Probability		
AIS	Air Insulated Switchgear		
AOD	Above Ordnance Datum		
BGS	British Geological Survey		
СоСР	Code of Construction Practice		
DCO	Development Consent Order		
DEFRA	Department for Environment, Food & Rural Affairs		
DESNZ	Department for Energy Security & Net Zero		
DTM	Digital Terrain Model		
EA	Environment Agency		
FRA	Flood Risk Assessment		
GIS	Gas Insulated Switchgear		
GW	Gigawatt		
IDB	Internal Drainage Board		
LiDAR	Light Detection And Ranging		
LLFA	Lead Local Flood Authority		
LPA	Local Planning Authority		
NG	National Grid		
NGESO	National Grid Electricity System Operator		
NGR	National Grid Reference		
NGSS	National Grid Substation		
NPPF	National Planning Policy Framework		
NPS	National Policy Statement		
NSIP	Nationally Significant Infrastructure Project		
ODOW	Outer Dowsing Offshore Windfarm		
OnSS	Onshore Substation		
oss	Offshore Substation		
PPG	Planning Practice Guidance		
SFRA	Strategic Flood Risk Assessment		
SPZ	Source Protection Zone		
TCC	Temporary Construction Compound		
UK	United Kingdom		



Terminology

Compensation

(OSS)

(ECC)

Platform (ORCP)

Onshore Export

Cable Corridor

Offshore Substation

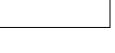
compensation.

will be situated.

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Appendix 24.3 Flood Risk Assessment Onshore Substation SLR Project No.: 410.V05356.00013

Term **Definition** 400kV cables High-voltage cables linking the OnSS to the NGSS. **Baseline** The status of the environment at the time of assessment without the development in place. **Development** An order made under the Planning Act 2008 granting development consent **Consent Order** for a Nationally Significant Infrastructure Project (NSIP). (DCO) **Effect** Term used to express the consequence of an impact. The significance of an effect is determined by correlating the magnitude of the impact with the sensitivity of the receptor, in accordance with defined significance criteria. High voltage cables which transmit power from the Offshore Substations **Export cables** (OSS) to the Onshore Substation (OnSS) via an Offshore Reactive Compensation Platform (ORCP) if required, which may include one or more auxiliary cables (normally fibre optic cables). **Impact** An impact to the receiving environment is defined as any change to its baseline condition, either adverse or beneficial. Landfall The location at the land-sea interface where the offshore export cables and fibre optic cables will come ashore. Mitigation Mitigation measures are commitments made by the Project to reduce and/or eliminate the potential for significant effects to arise as a result of the Project. Mitigation measures can be embedded (part of the project design) or secondarily added to reduce impacts in the case of potentially significant effects. **National Grid** The National Grid substation and associated enabling works to be **Onshore Substation** developed by the National Grid Electricity Transmission (NGET) into which the Project's 400kV Cables would connect. (NGSS) **National Policy** A document setting out national policy against which proposals for Statement (NPS) Nationally Significant Infrastructure Projects (NSIPs) will be assessed and decided upon. **Offshore Export** The Offshore Export Cable Corridor (Offshore ECC) is the area within the **Cable Corridor** Order Limits within which the export cables running from the array to landfall (ECC) will be situated. **Offshore Reactive** A structure attached to the seabed by means of a foundation, with one or



more decks and a helicopter platform (including bird deterrents) housing

A structure attached to the seabed by means of a foundation, with one or

containing— (a) electrical equipment required to switch, transform, convert electricity generated at the wind turbine generators to a higher voltage and provide reactive power compensation; and (b) housing accommodation, storage, workshop auxiliary equipment, radar and facilities for operating, maintaining and controlling the substation or wind turbine generators.

The Onshore Export Cable Corridor (Onshore ECC) is the area within

which, the export cables running from the landfall to the onshore substation

power in the course of HVAC transmission by providing reactive

more decks and a helicopter platform (including bird deterrents),

electrical reactors and switchgear for the purpose of the efficient transfer of

Onshore substation (OnSS)	The Project's onshore HVAC substation, containing electrical equipment, control buildings, lightning protection masts, communications masts, access, fencing and other associated equipment, structures or buildings; to enable connection to the National Grid.
Outer Dowsing Offshore Wind (ODOW)	The Project.
Order Limits	The area subject to the application for development consent, The limits shown on the works plans within which the Project may be carried out.
Receptor	A distinct part of the environment on which effects could occur and can be the subject of specific assessments. Examples of receptors include species (or groups) of animals or plants, people (often categorised further such as 'residential' or those using areas for amenity or recreation), watercourses etc.
The Project	Outer Dowsing Offshore Wind, an offshore wind generating station together with associated onshore and offshore infrastructure.

Reference Documentation

Document Number	Title
6.1.3	Project Description
6.1.4	Site Selection and Consideration of Alternatives
8.1	Outline Code of Construction Practice
8.1.5	Outline Surface Water and Drainage Strategy
8.12	Outline Operational Drainage Management Plan
8.18	Design Approach Document
8.19	Design Principles Statement



1 June 2024

SLR Project No.: 410.V05356.00013

24.0 Introduction

24.1 Overview

- A Flood Risk Assessment (FRA) has been prepared for the proposed works to be undertaken during the construction and operation of the onshore substation (OnSS) for Outer Dowsing Offshore Wind (ODOW) (the "Project").
- 2. A full description of the works is provided in Volume 1, Chapter 3: Project Description (document reference 6.1.3).
- 3. The proposed OnSS is located on land to the east of the A16 at Surfleet Marsh, Lincolnshire (the "Site").
- 4. The OnSS will contain the electrical components for controlling and transforming the power exported through the onshore cables from 220kV or 275kV to 400kV, and to adjust the power quality factors, as required, to meet the GB National Grid Electricity System Operator (NGESO) Grid Code for supply to the National Grid (NG).
- 5. Grading, earthworks, and drainage will be undertaken initially within the footprint of the OnSS. Foundations will then be installed which will either be ground-bearing or piled based on the prevailing ground conditions. The substation will either utilise Gas Insulated Switchgear (GIS) or Air Insulated Switchgear (AIS) technology. GIS houses the primary switchgear inside one or more buildings, resulting in a smaller overall footprint, compared with AIS, which has fewer buildings but a larger operations area for external equipment. The flood modelling that has been carried out has assessed the option with the largest footprint.
- 6. The proposed building substructures will be predominantly composed of steel and cladding materials, although brick/block-built structures are sometimes used. The structural steelwork is likely to be fabricated and prepared off-site and delivered to site and erected into place. The building envelope will consist of cladding panels that are fixed to the steelwork. In addition to buildings, there will be external equipment, such as switchgear, protective devices, grid transformers, shunt reactors, dynamic reactive compensation equipment, harmonic filters, water tanks etc.
- 7. The onshore electrical infrastructure facilities will be required throughout the lifetime of the Project. The detailed design of the OnSS will take place post-consent, but further)

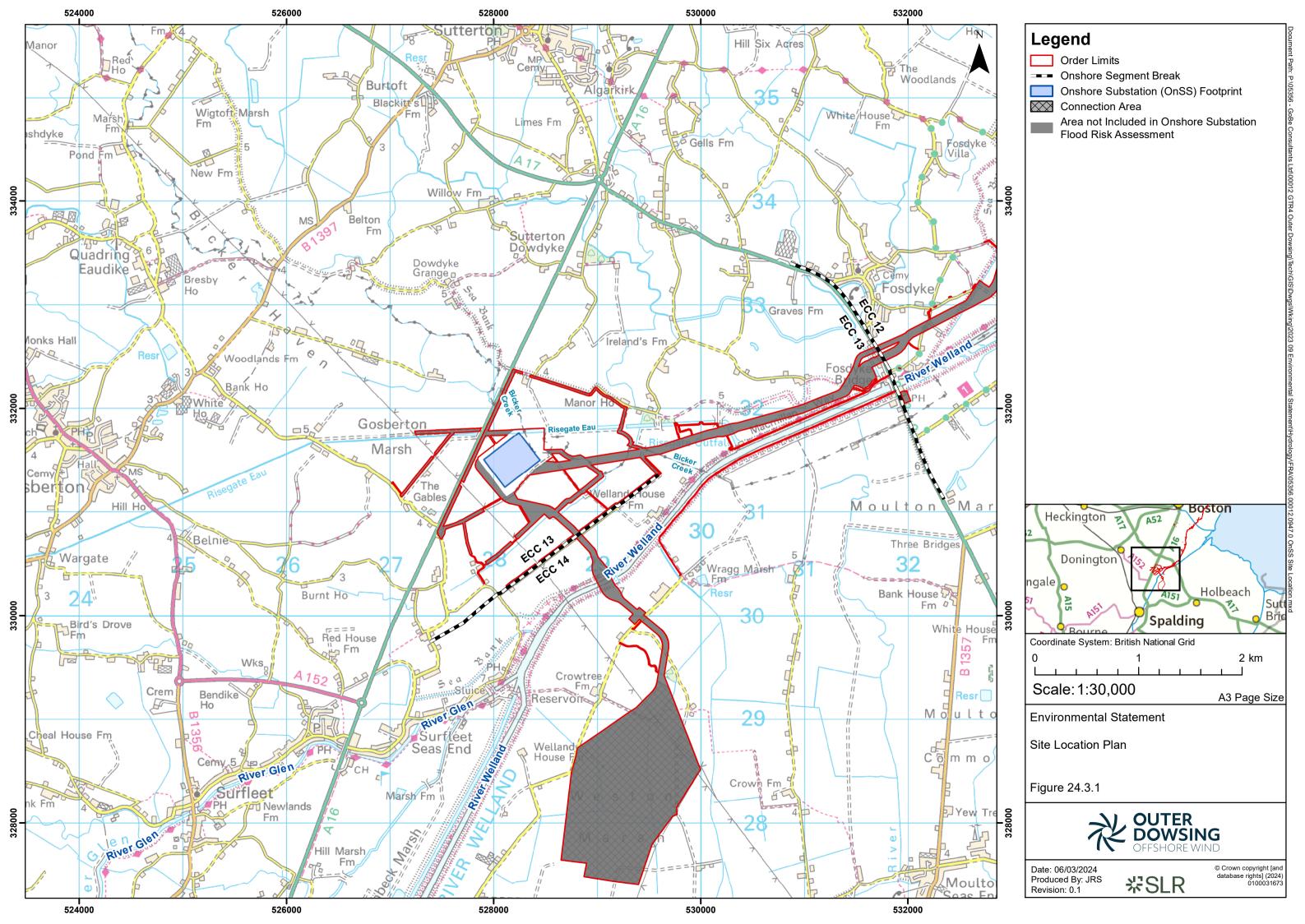


information regarding the project design are detailed in the Design Approach Document (Document reference 8.18) and the Onshore Design Principles Document (document reference (8.19).

24.2 Context and Site Location

- 8. The Project is a proposed offshore windfarm located approximately 54km off the Lincolnshire Coast. It is anticipated to generate renewable electricity equivalent to the annual electricity consumption of over 1.6 million households.
- 9. Cables will connect the turbines to the offshore substation platforms, and then export the power generated to shore by export cables. The offshore Export Cable Corridor (ECC) will make landfall at Wolla Bank, to the south of Anderby Creek. From landfall, the onshore ECC is proposed to run to the OnSS at Surfleet Marsh, with 400kV cables then connecting to the National Grid connection point at Weston Marsh.
- 10. The proposed OnSS is located within the South Holland District of Lincolnshire, approximately 6.2km to the northeast of Spalding and 3.4km east of Gosberton, approximately centred on NG Grid Reference TF 28175 31504. The Site itself would occupy a permanent area of up to 14.4Ha within the OnSS security fence, with a total area of approximately 20.9ha when including for landscaping, drainage, and access requirements. The OnSS site is comprised entirely of greenfield land currently used for arable agriculture.
- 11. The Site is bounded by arable greenfield land on all sides, with the A16 highway at circa 70m to the west and Risegate Eau (watercourse) immediately to the north. There are a large number of watercourses in the wider local area, primarily comprising open field drains and ditches. Most notably, in addition to Risegate Eau Bicker Creek is located approximately 55m to the north, on the opposite side of Risegate Eau and again immediately to the east of the Site. The River Welland, the primary source of flood risk to the area, is located approximately 1.3km to the southeast of the Site.
- 12. The Site location, along with the location of the River Welland, Risegate Eau and Bicker Creek, are shown below in Figure 24.3.1. These watercourses are discussed further in Section 24.5.2.





station SLR Project No.: 410.V05356.00013

24.3 Background and Aims

13. The aim of this FRA is to assess potential flood risk from all sources and outline the potential for the OnSS to be impacted by flooding, the impacts of the works associated with establishing and operating the OnSS on flooding, and the proposed measures which could be incorporated to mitigate any identified risk. The report has been produced in accordance with National Policy Statement EN-1 section 5.8 (DESNZ, 2023), along with the National Planning Policy Framework (NPPF) (Ministry of Housing, Communities & Local Government, 2023) and the Planning Practice Guidance (PPG) for Flood Risk and Coastal Change (Ministry of Housing, Communities and Local Government, 2022). Current best practice documents relating to assessment of flood risk published by the British Standards Institution BS8533 (BSI, 2017) has also been taken into account.

24.3.1 Data Sources Considered

14. In assessing the flood risk to the OnSS, the following data sources have been reviewed:

- Mapping published on the Environment Agency website:
- Risk of Flooding from Rivers and Sea:
 - Flood Map for Planning (EA, 2023a); and
 - Long Term Flood Risk Information (EA, 2023b).
- Risk of Flooding from Reservoirs:
 - EA Long Term Flood Risk Information (EA, 2023b).
- Risk of Flooding from Surface Water:
 - EA Long Term Flood Risk Information (EA, 2023b).
- Light Detection and Ranging (LiDAR) data.
- British Geological Survey (BGS, accessed October 2023) mapping for details of superficial and bedrock geology http://mapapps.bgs.ac.uk/geologyofbritain/home.html;
- Cranfield Soil and Agrifood Institute (Cranfield University, accessed October 2023) Soilscapes map viewer for soil information;
- East Coast and Wash 2018 Coastal Flood Boundary (CFB) Dataset (Environment Agency, 2021)
- East Lindsey Strategic Flood Risk Assessment, March 2017 (East Lindsey District Council, 2017);
- South East Lincolnshire Strategic Flood Risk Assessment, March 2017 (South East Lincolnshire Joint Strategic Planning Committee, 2017); and
- Department of Food and Rural Affairs (DEFRA)'s 'MAGIC' website (DEFRA, 2023).



24.3.2 Modelling

15. In order to assess the level of flood risk to the existing Site, and to determine any potential impacts to flood risk following ground raising on the Site, a dynamically linked 1D-2D hydraulic model has been developed by SLR Consulting using the ESTRY-TUFLOW package. Full details of the modelling work undertaken are provided in Annex 1 of this document: River Welland Breach Modelling Report. Modelled results relating to the Site are discussed in Section 24.8.

24.4 Climate Change

- 16. NPS EN-1 requires that flood risk is considered over the lifetime of the OnSS and, therefore, consideration must be given to the potential impacts of climate change.
- 17. In February 2016 the Environment Agency published updated guidance on the impacts of climate change on flood risk in the UK. This was most recently updated in May 2022 (EA, 2022) and advice sets out that peak rainfall intensity, sea level, peak river flow, offshore wind speed and extreme wave heights are all expected to increase in the future as a result of climate change. Consideration of the changes to these parameters should use the allowances outlined in Table 24.1, Table 24.2, and Table 24.3 based on the anticipated lifetime of the OnSS (35-years).
- 18. The guidance regarding climate change acknowledges that there is considerable uncertainty regarding the absolute level of change that is likely to occur. Therefore, the guidance provides estimates of the expected changes based upon different emissions scenarios over a number of different epochs.
- 19. Allowances in relation to offshore wind speed and extreme wave height are relevant to sites situated on the open coast. The Environment Agency coastal model data includes results from scenarios which include allowances for climate change. The hydraulic modelling undertaken to inform this Project includes consideration of coastal flood defences (overtopping) and scenarios where coastal flood defences are breached.
- 20. A detailed assessment of the impact of climate change on the OnSS has been undertaken as part of this FRA, and is included in Section 24.7.

24.4.1 Anticipated Lifetime of Development

21. The Planning Practice Guidance classifies land uses into five categories. Utilities



infrastructure such as the OnSS, is classified as 'Essential Infrastructure'. The OnSS is to be designed for a 35-year design life. It is anticipated that the development will be operational by 2030, therefore it is anticipated the development will be operational up to 2065. This falls within the 2050s epoch (2040 to 2069), when considering climate change allowances for river flow and sea level rise, and the 2070s epoch (2061 to 2125) for peak rainfall intensity. Design of the OnSS will need to consider assessment of the 1 in 1,000 (0.1%) Annual Exceedance Probability (AEP) event.

24.4.2 Peak River Flow

22. Climate change allowances guidance (EA, 2022) states that, for 'Essential Infrastructure' located within Flood Zone 2 or 3a and 3b, the 'Higher Central' allowance for climate change should be considered. The Site falls within the Welland Management Catchment and as shown below in Table 24.1, the Higher Central allowance for the 2050s epoch (based on 35-year design life) equates to 10%.

Table 24.1: Peak River Flow Climate Change Allowances

Management Catchment	Allowance Category	2020s (2015 to 2039)	2050s (2040 to 2069)	2080s (2070 to 2125)
Welland Management	Central	5%	4%	17%
Catchment	Higher Central	10%	10%	28%
	Upper End	22%	26%	53%

24.4.3 Peak Rainfall Intensity

23. For peak rainfall intensity the PPG guidance states that flood risk assessments for 'Essential Infrastructure' developments with a 35-year design life, the Central Allowance for the 2070's epoch (2061 to 2125) for both the 3.3% AEP storm event and 1% AEP storm event should be used. As shown in Table 24.2, for the Welland Management Catchment, this equates to a 25% uplift for both the 3.3% AEP and 1% AEP events.

Table 24.2 Peak Rainfall Intensity Climate Change Allowances

Management Catchment	Annual Exceedance Probability (%)	Allowance Category	2050s (2022 to 2060)	2070s (2061 to 2125)
Welland	3.3	Upper End	35%	35%
Management Catchment		Central	20%	25%
	1	Upper End	40%	40%
		Central	20%	25%



24.4.4 Sea Level Rise

24. Climate change allowances guidance (EA, 2022) states that the predicted cumulative sea level rise for both the Higher Central and Upper End allowance should be assessed, calculated based upon the expected lifetime of the development. Table 24.3 below details the predicted sea level rise in mm per year for the Anglian region, with the cumulative amount for each respective epoch in brackets.

Table 24.3 Sea Level Allowances for the Anglian River Basin District per year (Epoch Total in Brackets)

River Basin District	Allowance	2000 to 2035 (mm)	2036 to 2065 (mm)	2066 to 2095 (mm)	2096 to 2125 (mm)	Cumulative Rise 2000 to 2125 (m)
Anglian	Higher Central	5.8 (203)	8.7 (261)	11.6 (348)	13 (390)	1.20
	Upper End	7 (245)	11.3 (339)	15.8 (474)	18.1 (543)	1.60

25. Using a baseline year of 2018, and based upon a development lifetime of up to 2065 the predicted total cumulative sea level rise using Table 24.3 for the Higher Central scenario is 359.6mm and for the Upper End scenario is 458mm.

Upper End scenario Calculation

2018 - 2035 = 17yrs

 $17 \times 7 \text{mm} = 119 \text{mm}.$

2036 - 2065 = 30yrs

30 x 11.3 mm = 339 mm.

119mm +339m= **458mm**

24.4.5 H++ Sea Level Allowances

- 26. Climate change allowances guidance (EA, 2022) states that for a Nationally Significant Infrastructure Project (NSIP), the H++ climate change allowances should also be used as the credible maximum climate change scenario. It is advised that the H++ climate change allowances should be applied as a sensitivity test to help assess how sensitive the proposed development is to changes in the climate for different future scenarios to ensure that the development can be adapted to large-scale climate change over its lifetime.
- 27. The Upper End scenario for sea level rise has been used to assess the design level of the substation, however a sensitivity test using the H++ climate change allowance has been included as part of the assessment. The H++ sea level rise allowance is 1.9m for the total sea level rise to 2100.



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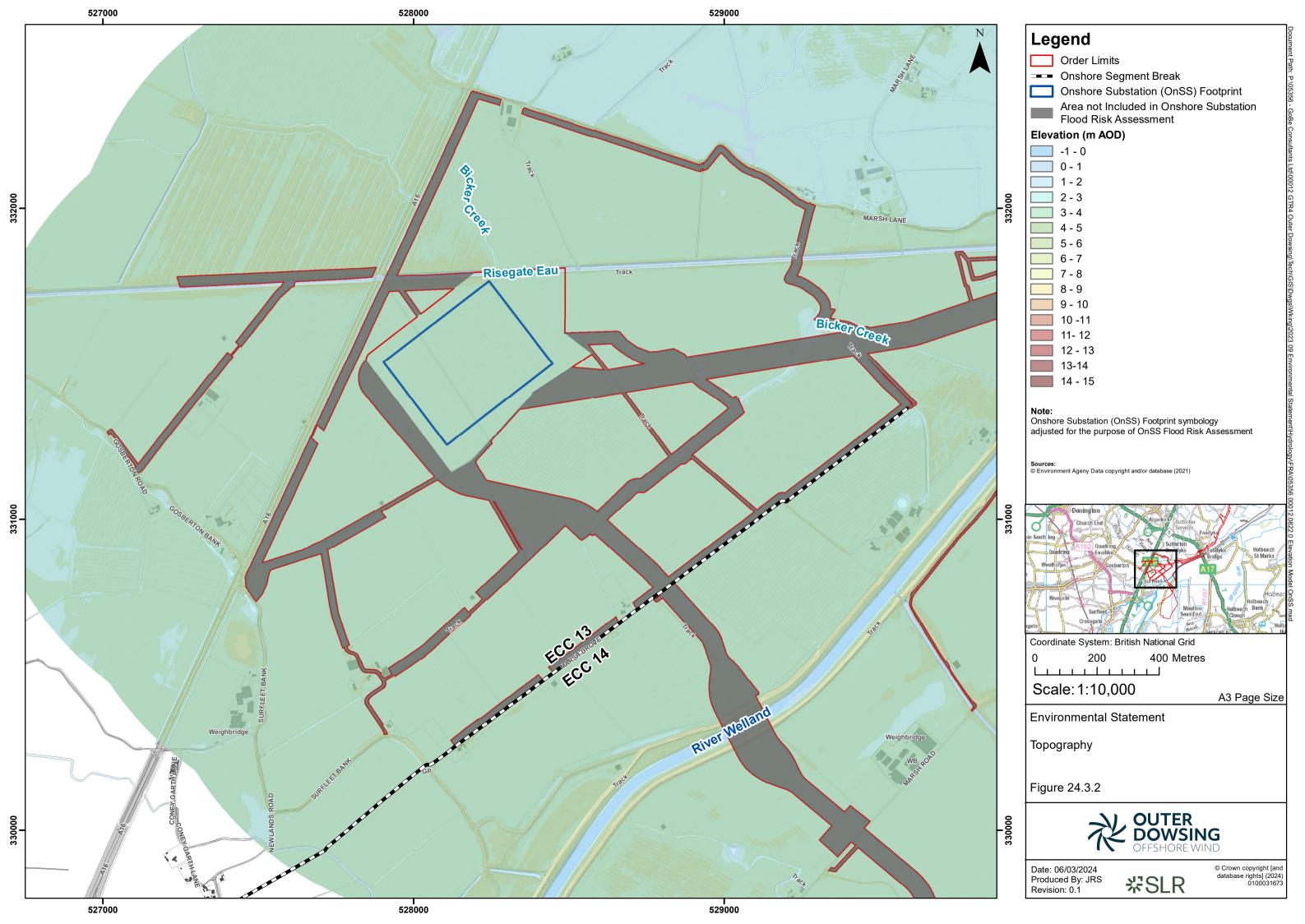
28. An additional 2mm for each year on top of sea level rise allowances will also be considered for storm surge as a sensitivity test, which over the 47-years between 2018 to 2065, equates to an additional 94mm.

24.5 Baseline Context

24.5.1 Topography

29. The topography of the Site and surrounding local area have been assessed using a high resolution Digital Terrain Model (DTM) derived from photogrammetry using high resolution digital aerial photography with a 2.5cm ground sample distance (GSD), commissioned by The Project. This data is shown below in Figure 24.3.2, which shows the Site and local area to be essentially flat, with only minor variations due to infrastructure such as raised flood defences along the River Welland and the raised A16 highway. Depressions are present along the alignment of local field boundary watercourses and Risegate Eau. Ground levels are indicated to be around 3.65m AOD.

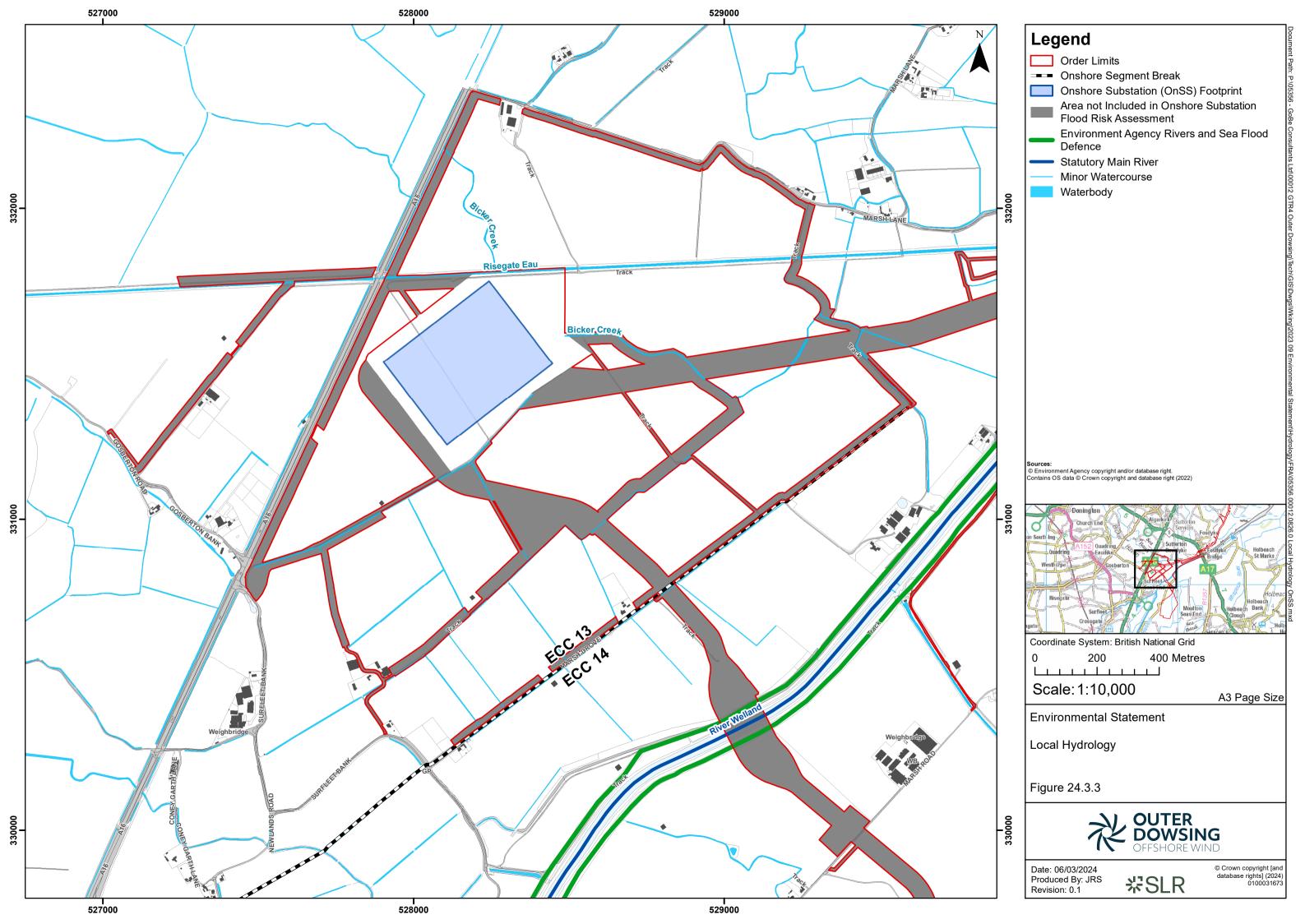




24.5.2 Local Hydrology

- 30. The Site is located within the Lower Welland Operational Catchment, which forms part of the wider Welland Management Catchment.
- 31. The Lower Welland Operational Catchment starts below Stamford, collecting urban runoff from Peterborough before becoming the embanked River Welland across the Fens to
 Spalding, where the watercourse becomes tidal. The River Welland then discharges into
 the Wash. The watercourse is an important source of water for agricultural use and is the
 primary drainage feature in the catchment, connected to Internal Drainage Board (IDB)
 drains, which both provide drainage and a supply of water to the agricultural and
 horticultural industries.
- 32. Figure 24.3.3 shows the local hydrological features surrounding the Site.





24.5.2.1 River Welland

33. The River Welland is an Environment Agency Main River which flows from southwest to northeast approximately 1.25km to the southeast of the Site. The river discharges into The Wash and subsequently the North Sea approximately 14.3km to the northeast of the Site and is tidally influenced for an approximate 22km reach from the tidal limits imposed by Fulney Lock and the Coronation Channel sluice at Spalding.

24.5.2.2 Risegate Eau

34. Risegate Eau is an open drain which is classed as an ordinary watercourse and falls under the responsibility of Welland and Deepings Internal Drainage Board. The drain, which lies approximately 25m to the north of the Site at its closest point, runs from west to east, connecting the South Forty Foot Drain and several other IDB drains to the River Welland via Risegate Eau pumping station. The primary purpose of the drain and those connecting to it is to serve as a surface water drainage receptor from surrounding agricultural land.

24.5.2.3 Bicker Creek

35. Bicker Creek is an Ordinary Watercourse which runs generally from northwest to southeast and, before the construction of Risegate Eau, flowed immediately adjacent to the Site's north-eastern order limits. Since the construction of Risegate Eau, Bicker Creek ends approximately 55m north of the site and no longer flows continually as a single watercourse and primarily acts as a surface water drainage ditch. The watercourse commences again immediately to the east of the Site before combining with Surfleet Marsh Drain and discharging to Risegate Eau.

24.5.2.4 Surfleet Marsh Drain

36. Surfleet Marsh Drain is an open drainage ditch which is classed as an ordinary watercourse falling under the responsibility of Welland and Deepings IDB. The ditch originates at Surfleet Bank to the southwest of the Site and runs in a north-easterly direction, passing the Site approximately 500m to the southeast before combining with the former course of Bicker Creek to the east of the Site. The watercourse then subsequently discharges to Risegate Eau.

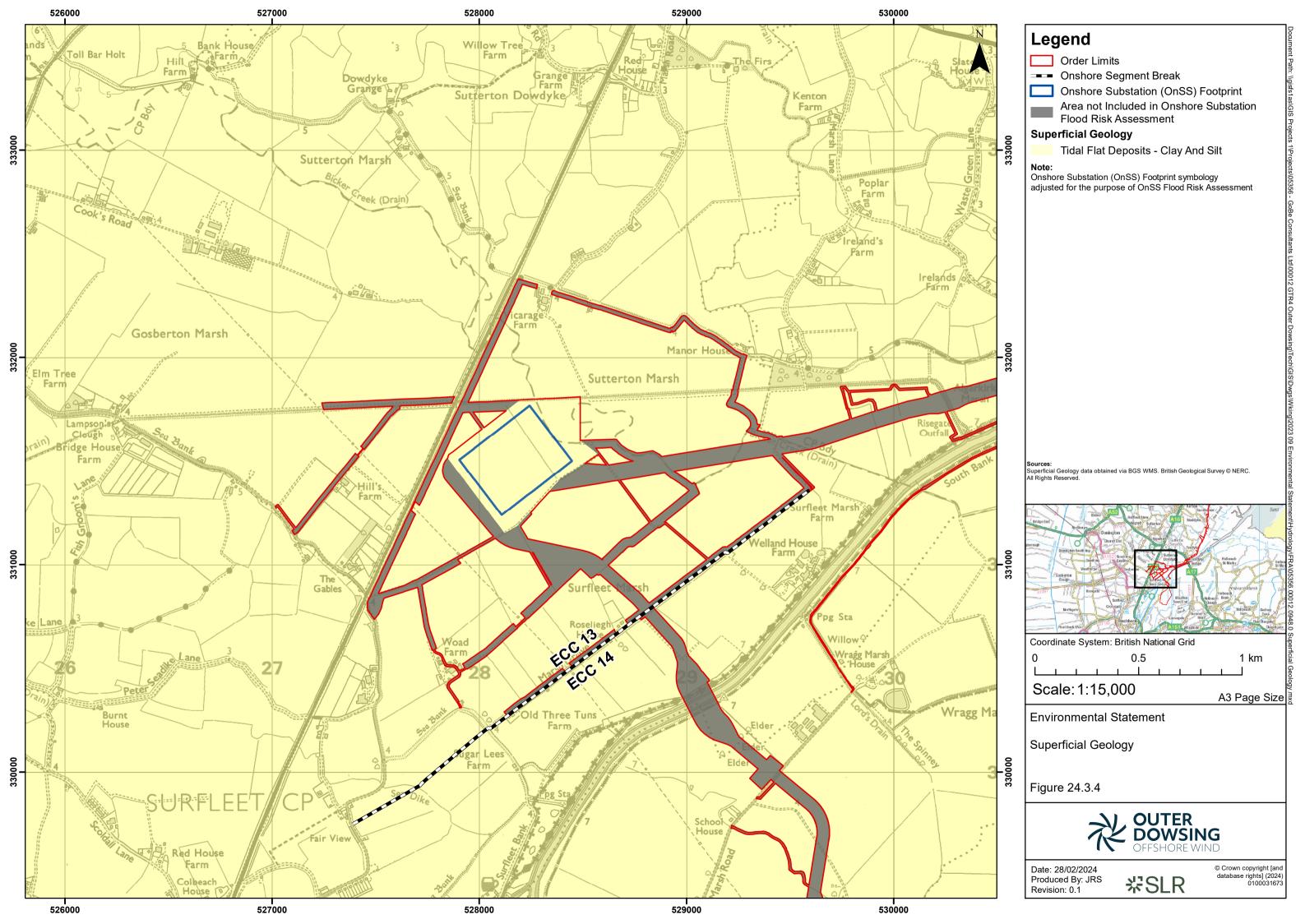
24.5.3 Geology

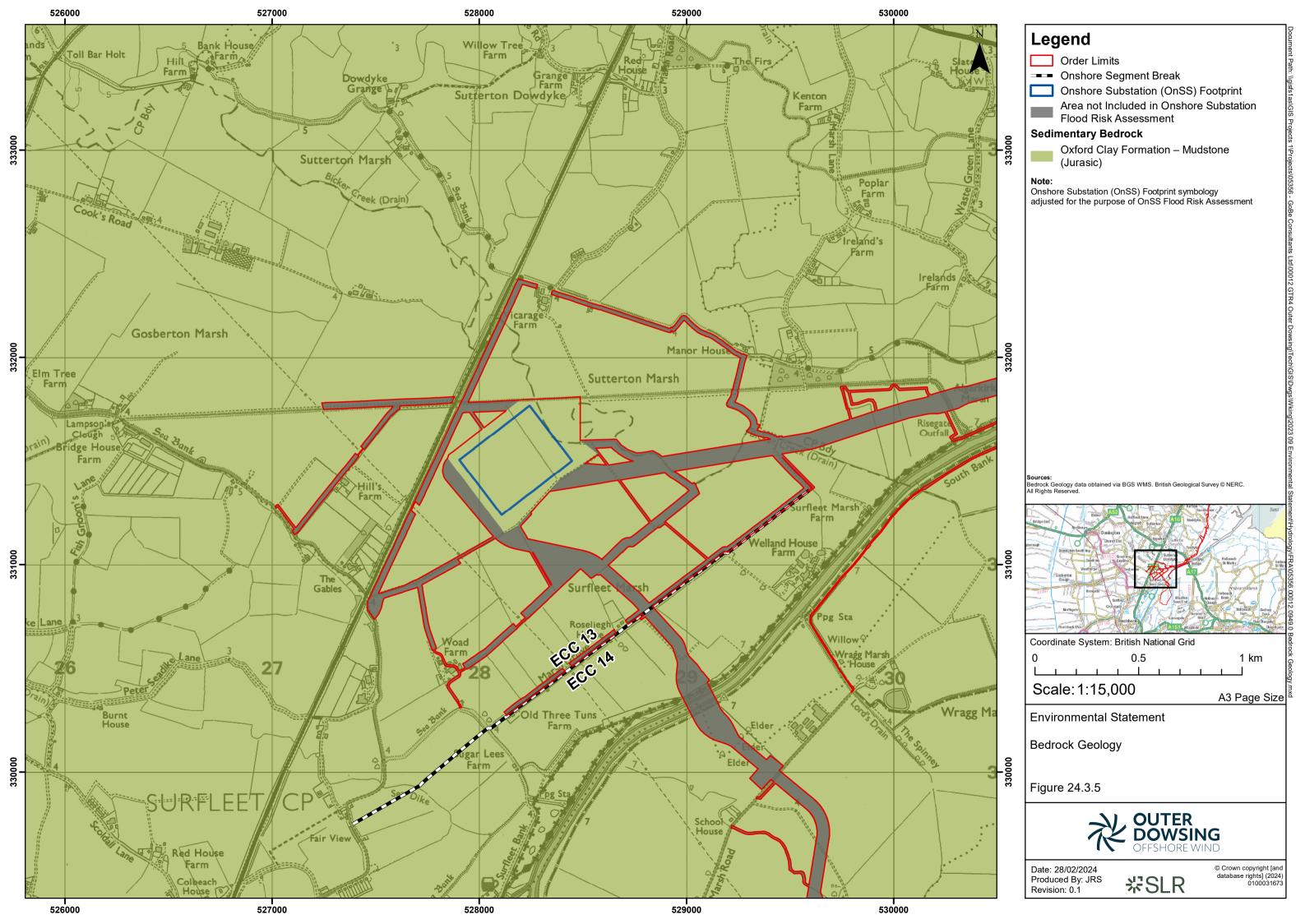
37. British Geological Survey (BGS) mapping (BGS, 2023), as shown on Figure 24.3.4 and Figure 24.3.5 below, indicates the Site to be situated upon bedrock geology comprising



Oxford Clay Formation – Mudstone, overlain by superficial deposits comprising Tidal Flat Deposits – Clay and Silt.







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38. The National Soils Resources Institute Soilscapes (Cranfield University, date unknown), indicates that the soils at the Site location are categorised as 'Loamy and clayey soils of coastal flats with naturally high groundwater'. Drainage is classified as being 'naturally wet' and drains to local groundwater.

24.5.4 Hydrogeology

- 39. The Aquifer Designation Map (DEFRA, accessed October 2023) identifies both the bedrock and superficial geology at the Site as an 'Unproductive Aquifer: these are geological strata with low permeability that have negligible significance for water supply or river base flow.' The mapping also identifies the overlying superficial deposits as being classed as 'Unproductive Aquifer'.
- 40. Given that the soils at the Site location comprise loamy and clayey soils with a naturally high water table, it is likely that the soils will retain water and remain wet or damp, particularly during the wetter winter months. Furthermore, due to the Site's proximity to a number of watercourses within a low-lying, flat area, groundwater levels are likely to be heavily influenced by water levels within those respective watercourses and especially those within the Risegate Eau and the tidal River Welland.
- 41. Upon reviewing the Groundwater Source Protection Zone mapping (DEFRA, accessed October 2023), the Site is not located within a Source Protection Zone (SPZ). The closest SPZ to the Site is located approximately 10km to the west.

24.5.5 Existing Site Drainage

- 42. Given the greenfield nature of the Site, there is no formal drainage infrastructure controlling runoff, apart from the presence of agricultural land drains beneath the Site and local IDB maintained watercourses.
- 43. It is therefore assumed that during a rainfall event, surface water will infiltrate into the ground, or, if the soil is saturated, flow over the surface, ponding in topographic low points or following the topographic slope into local open field drains, ditches and watercourses.



24.6 Planning Policy & Guidance

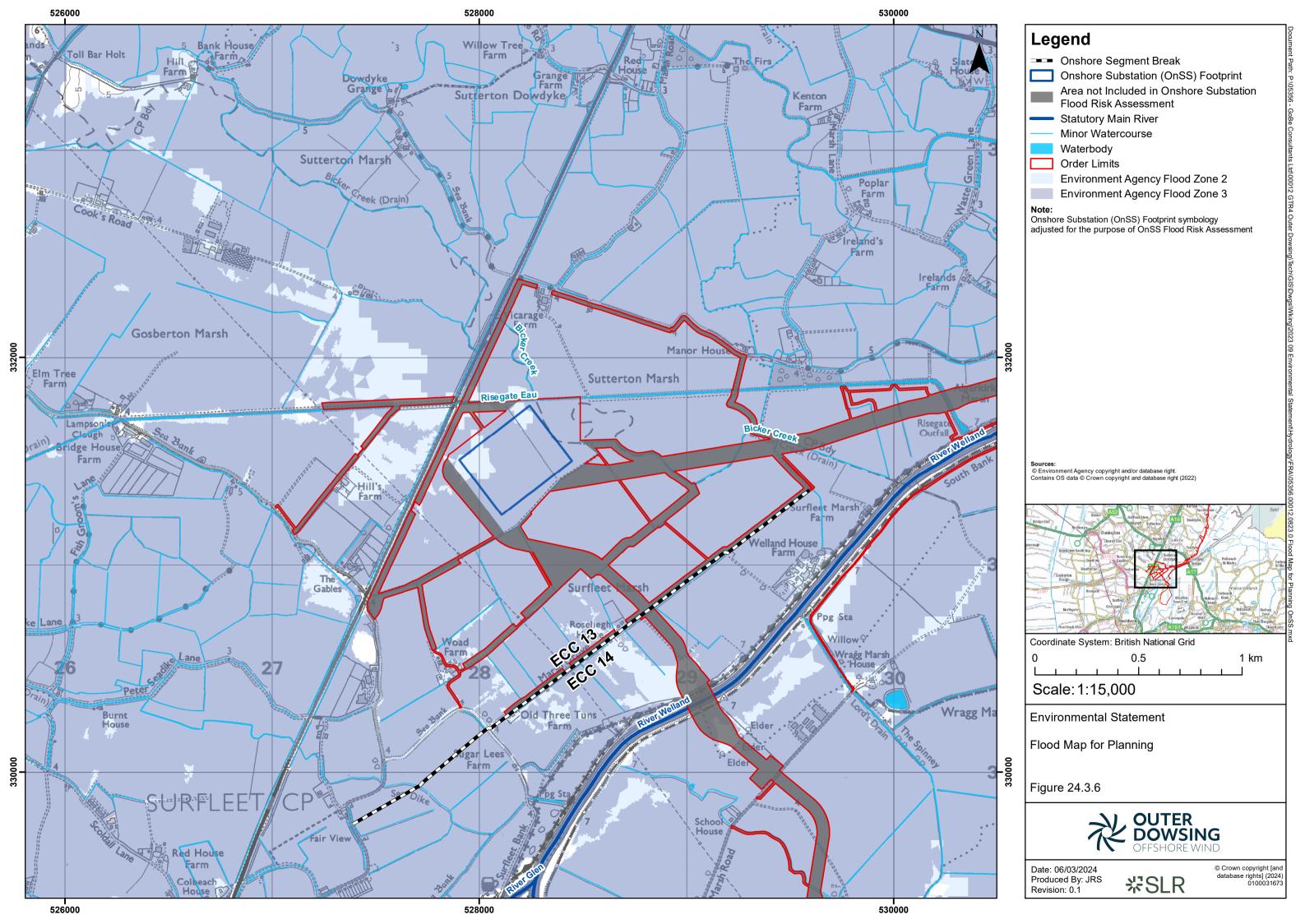
44. The proposed development of the OnSS, as part of the wider ODOW Project, will be subject to a Development Consent Order (DCO).

24.6.1 Flood Zone Classification

45. The definition of Environment Agency flood zones is provided in PPG Table 1: Flood Zones:

- Zone 1 Low Probability (Flood Zone 1) is defined as land which could be at risk
 of flooding from fluvial or tidal flood events with less than 0.1% annual probability
 of occurrence (1 in 1,000-year) i.e., considered to be at 'low probability' of
 flooding.
- Zone 2 Medium Probability (Flood Zone 2) is defined as land which could be at risk of flooding with an annual probability of occurrence between 1% (1:100-year) and 0.1% (1:1,000-year) from fluvial sources and between 0.5% (1:200-year) and 0.1% (1:1,000-year) from tidal sources i.e., considered to be at 'medium probability' of flooding.
- Zone 3a High Probability (Flood Zone 3a) is defined as land which could be at risk of flooding with an annual probability of occurrence greater than 1% (1:100-year) from fluvial sources and greater than 0.5% (1:200-year) from tidal sources i.e., considered to be at 'high probability' of flooding.
- Zone 3b Functional Floodplain (Flood Zone 3b) This zone comprises land where water from rivers or the sea has to flow or be stored in times of flood. The identification of functional floodplain should take account of local circumstances and not be defined solely on rigid probability parameters. Functional floodplain will normally comprise:
- Land having a 3.3% or greater annual probability of flooding, with any existing flood risk management infrastructure operating effectively; or
- Land that is designed to flood (such as a flood attenuation scheme), even if it would only flood in more extreme events (such as 0.1% annual probability of flooding).
- 46. In assessing the boundary between Flood Zones 1, 2 and 3, the protection afforded by any flood defence structures, and other local circumstances, is not considered by the Environment Agency.
- 47. The Environment Agency's Flood Map for Planning (EA, 2023a) is included as Figure 24.3.6. This mapping indicates that the majority of the Site lies within Flood Zone 3a, with small portions of the Site to the north and west located within Flood Zone 2. The Site is afforded the protection offered by formal Environment Agency flood defences along the River Welland and Lincolnshire coastline and it is therefore considered that no part of the Site lies within Flood Zone 3b.





24.6.2 National Planning Policy

48. The report has been produced in accordance with NPS EN-1, section 5.8 (DESNZ, 2023), the NPPF (Ministry of Housing, Communities & Local Government, 2023) and the PPG for Flood Risk and Coastal Change (Ministry of Housing, Communities and Local Government, 2022). Current best practice documents relating to assessment of flood risk published by the British Standards Institution BS8533 (BSI, 2017) has also been taken into account.

24.6.2.1 Sequential Test

49. In accordance with NPS EN-1, the Sequential Test is a requirement for all development proposed to be located within Flood Zones 2 and 3 and for development which is at risk of other sources of flooding such as pluvial flooding. EN-1 para 5.8.21 provides that:

"The Sequential Test ensures that a sequential, risk-based approach is followed to steer new development to areas with the lowest risk of flooding, taking all sources of flood risk and climate change into account. Where it is not possible to locate development in low-risk areas, the Sequential Test should go on to compare reasonably available sites with medium risk areas and then, only where there are no reasonably available sites in low and medium risk areas, within high-risk areas."

- 50. As the proposed development is located in Flood Zone 3a, the Sequential Test will be required. In consideration of the Sequential Test, other sources of flooding have been considered and found to be insignificant, as detailed in Section 24.7.
- 51. The Sequential Test is considered further in Section 24.9.

24.6.2.2 Exception Test

- 52. The Exception Test, as set out in EN-1 para. 5.8.11, requires two criteria to be satisfied:
 - a. the project would provide wider sustainability benefits to the community that outweigh flood risk; and
 - the project will be safe for its lifetime taking account of the vulnerability of its users, without increasing flood risk elsewhere, and, where possible will reduce flood risk overall.



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- 53. The PPG (para. 7-079) details which development types, based upon their vulnerability category, are appropriate within each respective flood zone and whether the Exception Test is required, as shown by Table 24.4.
- 54. Due to the development passing the Sequential Test, the Onshore OnSS meets that criterion of needing to be located in a flood risk area, for operational reasons. As the Project falls under the 'Essential Infrastructure' category in terms of vulnerability, the Exception Test is therefore required.

Table 24.4 Flood Risk Vulnerability and Flood Zone 'Incompatibility'

Vı	Flood Risk ulnerability assification	Essential Infrastructure	Water Compatible	Highly Vulnerable	More Vulnerable	Less Vulnerable
	Zone 1	✓	✓	✓	✓	√
Zone	Zone 2	✓	✓	Exception Test Required	√	✓
Flood	Zone 3a†	Exception Test Required	✓	X	Exception Test Required	✓
	Zone 3b Functional Floodplain*	Exception Test Required	√	×	X	x

[†]In Flood Zone 3a essential infrastructure should be designed and constructed to remain operational and safe in times of flood

- *In Flood Zone 3b (functional floodplain) essential infrastructure that has passed the Exception Test, and water-compatible uses, should be designed and constructed to remain operational and safe for users in times of flood;
- result in no net loss of floodplain storage;
- not impede water flows and not increase flood risk elsewhere.
- 55. This report will demonstrate that the proposed development satisfies the requirements of the Exception Test, which is considered further in Section 24.9.

24.7 Potential Sources of Flooding

- 56. A screening study has been completed to identify whether there are any potential sources of flooding at the Site which may warrant further consideration. If required, any potential significant flooding issues identified in the screening study are then considered in subsequent sections of this assessment.
- 57. There are a number of potential sources of flooding, and these include:
 - Flooding from rivers or fluvial flooding;



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 - Flooding from the sea or tidal flooding;
 - Flooding from surface water or overland flow;
 - Flooding from groundwater;
 - Flooding from sewers;
 - Flooding from reservoirs, canals, and other artificial sources; and
 - Flooding from the failure of flood defence infrastructure.
- 58. The flood risk from each of these potential sources is discussed below.

24.7.1 Historic Flooding

59. The Environment Agency's Historic Flood Map indicates that they do not hold any records of the Site flooding previously. This dataset displays the maximum extent of all individual recorded flood events that have occurred since 1946 as a result of flooding from rivers, the sea, and groundwater sources, but excludes surface water flooding unless this was indistinguishable to other types of flooding occurring at the same time. This dataset is not definitive as it may fail to include all flooding incidents or precise extents. However, this dataset does provide a useful overview of the risk of flooding to a particular area, as well as indicate how patterns of flooding to an area may have changed over time.

24.7.2 Flooding from Rivers or Fluvial Flooding

- 60. An extract of the Environment Agency Flood Map for Planning (EA, 2023a) is provided in Figure 24.3.6. This shows that the Site is located within Flood Zones 2 and 3. This risk is associated primarily with the River Welland located approximately 1.25km to the southeast of the Site. As discussed in Section 24.6.1, it is not considered that any part of the Site lies within Flood Zone 3b due to the Site being afforded protection by flood defences. The site is therefore considered to lie within Flood Zone 2 and Flood Zone 3a.
- 61. It is considered that downstream of Spalding the River Welland is tidally dominated. To the northern edge of Spalding, Fulney Lock and the Coronation Channel sluice act as the tidal limit for the river while also regulating fluvial flows downstream.
- 62. As such, the risk of fluvial flooding to the Site is considered negligible, due to the River Welland being tidally dominated at the Site and is not considered further. Flood risk from tidal sources is discussed in Section 24.7.3 below.



24.7.3 Flooding from the Sea or Tidal Flooding

- 63. An extract of the Environment Agency Flood Map for Planning (Environment Agency, 2023a) is provided in Figure 24.3.6. This shows that the Site is located within Flood Zones 2 and 3. As discussed in Section 24.6.1, it is not considered that any part of the Site lies within Flood Zone 3b due to the Site being afforded protection by flood defences.
- 64. This mapping is based upon an undefended scenario and does not account for flood defences or other flood prevention infrastructure and is therefore indicative of the full natural extent of the floodplain. The Site benefits from the protection of flood defences along the Lincolnshire coastline and the banks of the River Welland. In particular, a raised earth embankment defence runs along the left bank of the river, starting at Fulney Lock in Spalding and extending to the mouth of the river at the Wash. It is therefore considered reasonable to determine that flooding from tidal sources will not impact the OnSS unless there is an extreme event resulting in the overtopping of flood defences or if the flood defences were to fail.
- 65. Breaching or failure of the flood defences is therefore considered to be a residual risk to the OnSS resulting from failure of the flood defence infrastructure and is considered further in Section 24.7.8.

24.7.4 Flooding from Surface Water or Overland Flow

- 66. As discussed in Section 24.5.1, the topography of the Site and wider local area is essentially flat and level with surface water runoff likely to discharge to a network of field ditches and surface water drains, such as Risegate Eau to the north of the Site.
- 67. Surface water modelling has been undertaken by the Environment Agency in order to predict the likely extents, depths and velocities of surface water flooding at a given location across three rainfall events (3.33% AEP, 1% AEP and 0.1% AEP). An Extract of the resulting surface water flood map is reproduced in Figure 24.3.7 below.
- 68. The Environment Agency defines surface water flood risk categories as follows:
 - Very Low: less than 1 in 1,000 annual probability of flooding in any given year;
 - Low: less than 1 in 100 annual probability but greater than or equal to 1 in 1,000 annual probability of flooding in any given year;

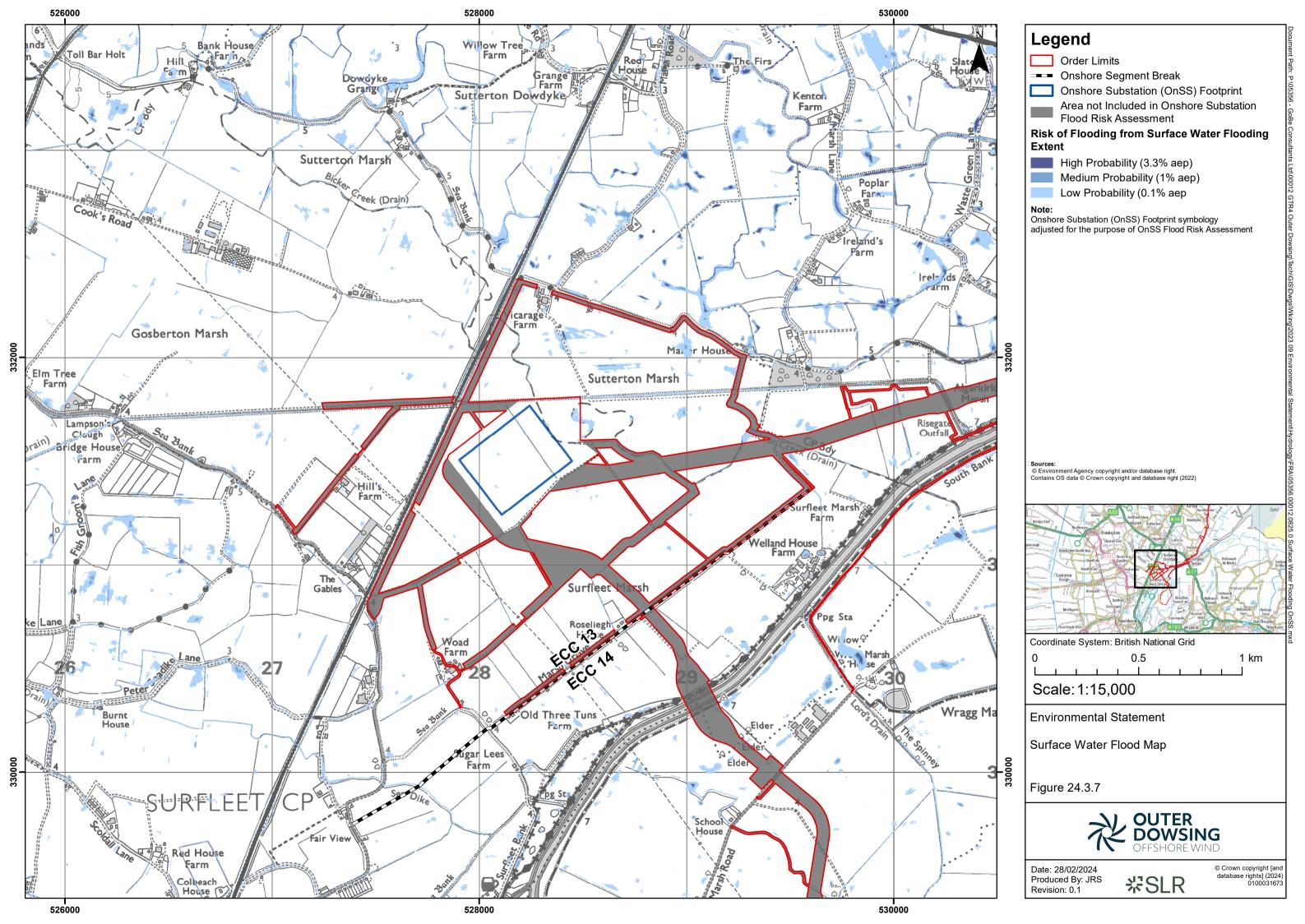


- Medium: between 1 in 100 annual probability and 1 in 30 annual probability of flooding in any given year; and
- High: greater than 1 in 30 annual probability of flooding in any given year.

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- 69. It should be noted that this information does not take into consideration, or include in modelling, any land drainage or formal surface water drainage infrastructure installed beneath the ground surface.
- 70. Figure 24.3.7 shows the majority of the Site to be at very low (less than 0.1% AEP) risk of surface water flooding. Two small, isolated areas of low (0.1% AEP) risk and a further straight line cutting across the north-eastern end of the Site suggests localised depressions and a potential trench or field drainage ditch, though neither are notable in the current LiDAR data considered in Figure 24.3.2.
- 71. Based upon the above, the Site is considered to be at very low risk of flooding from surface water and this is not considered further.





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24.7.5 Flooding from Groundwater

- 72. As detailed in Section 24.5.3 and 24.5.4, the Site is underlain by mudstone bedrock deposits that are considered to have low permeability and a low level or storage and water transmission. The superficial deposits of Tidal Flat Deposits are also considered to have low permeability.
- 73. The BGS Groundwater Flooding Susceptibility mapping, accessed via data from Envirocheck, shows that the Site lies within an area not susceptible to groundwater flooding.
- 74. The local area is likely to comprise a high water table, managed by land drainage installed below the Site. The water table is likely to remain relatively stationary, with any fluctuations influenced by the local watercourses and the River Welland. Where groundwater flooding is likely to occur, this will likely be due to rising flood levels within the local watercourses.
- 75. The risk of flooding from this source is therefore considered to be low and is not considered further.

24.7.6 Flooding from Sewers and Water Mains

- 76. As outlined in Section 24.5.5, the Site is agricultural land and is therefore unlikely to have significant formal sewerage infrastructure.
- 77. Utilities data acquired from Anglian Water indicates that there is no formal sewer or mains networks within the Site.
- 78. The risk of flooding from sewers and water mains is therefore considered to be negligible and is not considered further.

24.7.7 Flooding from Reservoirs, Canals and Other Artificial Sources

- 79. Environment Agency mapping (EA, 2023) indicates that the Site does not lie within an area at risk of flooding from reservoirs. The Site is not within close proximity of any canals and, as such, is not at risk of flooding in the event of a canal breach.
- 80. The Site is, however, within close proximity to Risegate Eau, a manmade surface water drain. This watercourse is operated and maintained by Welland and Deepings IDB



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and serves as a regulated receptor for surface water runoff, with surface water pumped into the River Welland when a sufficient water level is reached. As such, this watercourse alone does not present a direct risk of flooding to the Site, though the watercourse is likely to act as a conveyance route for floodwater in the event of a breach of the River Welland defences and therefore could be considered an indirect source of flooding of residual risk.

81. Flooding from infrastructure failure (breach and overtopping) is considered within Section 24.7.8. Flooding from reservoirs and canals is considered to be negligible and is not considered further.

24.7.8 Flood Risk from Infrastructure Failure

24.7.8.1 Flood Defences

- 82. Coastal flood defences are located along the Lincolnshire coastline and banks of the River Welland. These defences are regularly inspected and maintained by the Environment Agency, however there is a residual risk of failure or overtopping.
- 83. A detailed assessment of the risk of flooding from breach and overtopping is considered in Section 24.8.

24.7.8.2 Pumping Stations

- 84. The IDBs maintain a number of pumping stations that serve the land within and around the Site. Failure of a pumping station would have the potential to increase flood risk locally, effectively creating an increase in fluvial flood risk. The IDBs undertake regular inspections and carry our regular maintenance and servicing of all assets under their care, including pumping stations. The likelihood of failure is considered to be low, and any failure would be immediately notified to the relevant IDB for inspection and repair.
- 85. The chance of flooding from failure of a pumping station is therefore considered to be low and is not considered further.

24.8 Detailed Assessment of Flood Risk

24.8.1 Flooding from Breach and Overtopping

86. This section presents a summary of the results of the hydraulic modelling conducted to assess the risk of flooding in the event of defence overtopping and in the event of a



defence breach. Full details and results of the modelling are available within Annex 1: River Welland Breach Modelling Report, which should be referred to in conjunction to this Flood Risk Assessment.

- 87. The hydraulic model has been used to simulate a range of extreme flood events up to and including the 0.1% AEP tidal event with an allowance for climate change, as detailed in Section 24.4.4. During the 0.1% AEP + climate change event the model has demonstrated that overtopping of the left (north) bank flood defences is expected but that the Site and surrounding local area are predicted to remain free from flooding. Therefore, the Site is not considered to be at risk of flooding in the event that the existing flood defences are overtopped.
- 88. Two breach scenarios have been modelled (Breach 1 and Breach 2). Breach 1 was selected because flood flow will more easily reach the OnSS site area through Bicker Creek. Breach 2 was chosen because the area near it has the lowest floodplain elevation along the flood defences, and it is closer to the OnSS site. In the event of a breach of the left (north) bank defence, significant flooding is expected to occur throughout the wider area. Under baseline conditions, peak flood levels are expected to range from 3.94m AOD during the 0.5% AEP and 4.093m AOD during the 0.1% AEP plus climate change scenario for Breach 2. Table 24.5 and below extracted from the hydraulic modelling technical report, summarises the predicted peak flood levels for the Site during each modelled breach flood event respectively.

Table 24.5 Modelled Peak Breach Scenario Flood Levels on Site

Modelled Flood Event	Breach 1 Peak Flood Level (m AOD)	Breach 2 Peak Flood Level (m AOD)
0.5% AEP	3.972	3.940
0.5% AEP + CC	3.999	3.991
0.1% AEP	4.019	4.024
0.1% AEP + CC	4.082	4.093

24.8.2 H++ Sensitivity Analysis

89. As discussed in Section 24.4.5, the H++ Climate Change allowance is a scenario in which sea levels are predicted to rise significantly as a result of climate change and should be used as the credible maximum climate change scenario for NSIP developments.



- 90. As part of the hydraulic modelling completed for the OnSS, simulations have been completed to account for the H++ scenario which, based on guidance from the EA¹, included a cumulative in sea level increase of 1.9m up to the year 2100. This was applied in the model by increasing the tidal model inflow for the 0.5% AEP and 0.1% AEP events and tested for both overtopping and breach scenarios.
- 91. The results of the model simulations, which are presented in the River Welland Breach Modelling Report, included in Annex 1, show that in both the 0.5% AEP and 0.1% AEP events flooding is predicted to be more severe in the event of a defence breach as opposed to defence overtopping with H++ applied. In the event of the defence overtopping, peak flood depths of up to approximately 0.25m are predicted during the 0.5% AEP event, with peak depths of greater than 0.25m and less than 0.5m during the 0.1% AEP event. In the event of a defence breach, peak depths of 0.25m to 0.5m are predicted during the 0.5% AEP event, with peak depths of 0.25m to 0.5m during the 0.1% AEP event but to a slightly greater extent.

24.9 Sequential and Exception Test

24.9.1 Seguential Test

- 92. The Sequential Test gives preference to locating new development in areas at lowest risk of flooding. The Environment Agency Flood Map for Planning and Strategic Flood Risk Assessments (SFRAs) provide the basis for applying this test.
- 93. The Sequential Test provides that:

"Where it is not possible to locate development in low-risk areas, the Sequential Test should go on to compare reasonably available sites with medium risk areas and then, only where there are no reasonably available sites in low and medium risk areas, within high-risk areas."

94. Details of the sequential test and site selection are addressed in Volume 1, Chapter 6.1.4: Site Selection and Consideration of Alternatives (document reference: 6.1.4). The flood risk sequential test assessment there set out concludes that the sequential test is passed in respect of the OnSS site.

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Flood risk assessments: climate change allowances https://www.gov.uk/guidance/flood-risk-assessmentsclimate-change-allowances#H-plus-plus

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24.9.2 Exception Test

24.9.2.1 Part One

- 95. The first part of the Exception Test requires that the development must demonstrate wider sustainability benefits to the community that outweigh flood risk.
- 96. The Project is a NSIP, which is a 1.5GW offshore windfarm off the Lincolnshire Coast. Once completed it will be one of the UK's largest offshore windfarms. It is anticipated to generate renewable electricity equivalent to the annual electricity consumption of over 1.6 million households and will play a critical role in achieving the UK Government's ambition to deliver 50GW of offshore wind by 2030 and to achieve net zero by 2050. The Project will displace the equivalent of nearly 2 million tonnes CO2 emissions per year of operation through the generation of renewable electricity.
- 97. Based on the above, it is therefore considered that the first part of the Exception Test is passed.

24.9.2.2 Part Two

- 98. To satisfy the second part of the Exception Test, it must be demonstrated that the development will be safe for its lifetime, taking into account the vulnerability of its users and that it will not increase flood risk elsewhere, and, where possible, will reduce flood risk overall.
- 99. As part of the results analysis for the hydraulic modelling, and following discussions with the Environment Agency to determine their assessment requirements, a comparison of the flood hazard rating between the baseline existing conditions and post-development scenario has been made. This has been completed by calculating the flood hazard rating for the 0.1% AEP plus climate change breach event, with the results provided as the difference between that of the post-development scenario and the baseline. The results, provided in Figure 41 and Figure 61 of the Modelling Report in Annex 1, demonstrate an increase in hazard rating across a number of small areas within the vicinity of the OnSS.
- 100. A review of these areas where flood hazard has been carried out indicating that there is potentially an increase in flood hazard rating for 11 properties within the area. Inspection of each of the properties has found that the increases are the result of increases in peak flood depths of less than 10mm to eight of the properties, of less than 20mm to two of the of the properties, and an increase in peak flood depth of 94mm



to the remaining property. In each instance of an increase in peak depth affecting properties, all were isolated from one another and represented as single cell increases within the model. Given how remote these increases are from the development, these are considered more likely to represent acceptable anomalies within the hydraulic modelling, rather than actual changes that would occur in the event of a breach scenario.

- 101. Even if the above increases were considered as actual effects of the development, and not anomalies in the model, it is important to note that this risk would still be residual. The assessment has been based on the more onerous 0.1% AEP plus climate change flood event in conjunction with a breach of the flood defences occurring. Given that the flood defences are inspected and maintained, the eventuality of this scenario occurring is minor.
- 102. There is no increase in flood risk elsewhere following development of the OnSS other than in the event of a failure of flood defences on the River Welland.
- 103. It is proposed to raise sensitive equipment at the Site to the peak predicted 0.1% AEP plus climate change flood level plus 300mm freeboard, through a combination of measures, including raising the site level, mounting equipment on plinths and the setting of floor levels. In doing so, it will ensure that the OnSS Site will remain free from flooding throughout its operational lifetime. Given that the Site is only considered to be at risk of flooding in the event of a breach of the defences from a tidally influenced watercourse, the raising of ground levels will have a negligible impact on flood levels elsewhere and, as such, floodplain compensation is not required.
- 104. Based on the outcomes of the modelling undertaken, and the findings of this FRA, including the mitigation measures outlined below, it can be concluded that the Project would be safe for its lifetime taking account of the vulnerability of its users, without increasing flood risk elsewhere, and where possible will reduce flood risk overall, thus meeting the requirements of the Exception Test.

24.10 Mitigation Measures

24.10.1 Design of OnSS

105. To ensure that the OnSS remains free from flooding in all eventualities, the design level for sensitive equipment at the Site is to be raised 300mm above the peak modelled flood level, through a combination of ground level raising, the use of equipment plinths



and by raising finished floor levels. The detailed design of the OnSS will be carried out post consent and will form part of the details to be approved by the Local Planning Authority, in accordance with the relevant DCO requirement and in consultation with the Environment Agency and the Lead Local Flood Authority (LLFA). As part of the modelling, proposed scenario simulations of the Site with a raised ground level have been modelled to simulate the presence of the development platform, with the results confirming that the Site would remain free from flooding for all events up to and including the 0.1% AEP plus climate change.

24.10.2 Flood Response

24.10.2.1 Flood Warnings and Alerts

- 106. The main risk of flooding to the OnSS is derived from the residual risk existing from tidal flood defence breach or overtopping. Flood response is the improving of awareness of personnel working on the Site for an incoming tidal event and will be beneficial for the Site.
- 107. The Site is located within 'Flood Warning' and 'Flood Alert' areas. As a result, in the event of increasing water levels and a heightened risk of flooding, the Environment Agency will issue a flood warning to allow site occupants the chance to prepare for a Site to be inundated, including evacuation.
- 108. It is therefore recommended that the Principal Contractor responsible for construction of the OnSS and subsequent operational phase site management sign up for the Environment Agency's 'Floodline' flood warning service for general awareness of potential flood events and to receive automated flood alerts and flood warnings when these are issued.
- 109. This process should also form part of a wider Operational Emergency Flood Response Plan for the Site, and should include details of actions to be carried out should a warning or alert be received. The Operational Emergency Flood Response Plan should be implemented ahead of the Site becoming operational. Where conditions change in the future, it is recommended that the plan is kept up to date as required.

24.10.2.2 Evacuation

110. Due to the nature of the onshore substation, the Site will not be occupied by maintenance staff on a permanent or long-term basis. It is recommended that an



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Operational Emergency Flood Response Plan which includes details regarding the evacuation procedure and removal or securing of sensitive plant or equipment is implemented before the Site becomes operational, with any site visitors being briefed on the plan before they attend the Site.

24.10.2.3Access & Egress

111. While unlikely, in the event of a significant tidal flood event coinciding with a breach or overtopping of the defences it is unlikely that safe and dry access and egress to the Site will be available. As such, it is recommended that preparations are made for evacuation when a flood warning is issued, ahead of a potential flood event. It is also recommended that site visitors do not return to the Site until flood waters have subsided and when the area is deemed to be safe.

24.10.3 Surface Water Drainage

112. Without mitigation the OnSS could lead to an increase in the rate and volume of surface water runoff generated due to the increase in impermeable coverage. An Outline Surface Water and Drainage Strategy (document reference 8.1.5) has therefore been provided as part of the DCO Application within the Outline Code of Construction Practice (document reference 8.1) to manage drainage during the construction of the OnSS. Additionally, an Outline Operational Drainage Management Plan (document reference 8.12) has been produced for DCO Application which details the proposed measures to manage the quantity, rate and quality of surface water runoff discharge off-site during its operational lifetime.

24.10.4 Construction Activities

- 113. Construction activities at the OnSS will be managed through a plan submitted as part of a CoCP (document reference 8.1).
- 114. Spills of bulk materials such as concrete or entrainment of stockpiled material from excavations during OnSS construction could result in watercourses or drainage ditches becoming restricted or blocked. This could impact flow regimes and could result in an increase in localised fluvial flood risk. Implementation of mitigation measures to be proposed within the CoCP, would reduce the likelihood of construction activities resulting in spillage incidents occurring and will ensure that there is very limited chance of stockpiled material becoming entrained to potentially enter watercourses.



- 115. Large stockpiles of excavated/construction materials could block overland flow of surface water during heavy rainfall events and result in changes to existing surface water hydrology and an increase in surface water flood risk.
- 116. The laying of temporary surfacing material for access roads, OnSS development platform, Temporary Construction Compounds (TCC) areas or any designated stockpile areas could result in a reduction in the permeability of the ground and therefore an increase in surface water flood risk. These effects would be mitigated through the appropriate siting of stockpiles, provision of gaps to allow passage of surface water and development of a final Surface Water Drainage Strategy for the construction phase.. Therefore, the effects of construction on surface water flood risk would be largely mitigated through the measures proposed within the CoCP.
- 117. The proposed OnSS is within an area that is at a high risk of fluvial and tidal flooding. However, given that the Site benefits from the protection of formal Environment Agency flood defences, this risk is considered residual. Therefore, it is considered the activities carried out during the construction phase would not impede floodplain flows arising from a tidal or fluvial flood event.
- 118. The hydraulic modelling completed to assess flood risk at the Site demonstrates that the Site is only at risk of flooding in the event of a breach of the flood defences, with no risk of flooding in the event of defences being overtopped. It is therefore recommended that construction personnel register for flood warnings from the Environment Agency and, in the event that a warning is issued, evacuate the site at the earliest opportunity. Following any such flood warning being issued, Site construction personnel should not return to the Site until the Environment Agency have deemed it safe to do so.

24.11 Conclusions

- 119. Based upon the information available, the Site has been determined to be at risk of flooding from the tidally influenced River Welland. Due to the presence of flood defences, the risk of flooding is considered residual, with the Site only likely to be affected in the event of a breach or overtopping of the defences.
- 120. Hydraulic modelling completed to assess the risk of flooding to the Site under baseline conditions has demonstrated that the Site is not predicted to flood as a result of



defence overtopping for all events up to and including the 0.1% AEP plus climate change. In the event of a breach of the flood defences the Site is predicted to be at risk of flooding, with peak water levels expected to range from 3.972m AOD (0.5% AEP event) to 4.093m AOD (0.1% AEP + CC).

- 121. Flood risk from all other potential sources is not considered to be significant and will be managed through appropriate construction and design measures.
- 122. Due to the risk of flooding in the event of a breach of the flood defences, sensitive equipment and finished floor levels at the OnSS will be raised to a design level of a freeboard of 300mm above the peak modelled flood level at the Site of 4.093m AOD. This will, through a combination of ground level raising and the use of equipment plinths and setting floor levels, ensure that the Site will be free and safe from flooding for all events up to and including the modelled 0.1% AEP + climate change event throughout its lifetime.
- 123. It is recommended that the Principal Contractor responsible for construction of the OnSS and subsequent operational phase site management sign up for the Environment Agency's 'Floodline' flood warning service, for general awareness of potential flood events and to receive automated flood alerts and flood warnings when these are issued.
- 124. It is recommended that an Operational Emergency Flood Response Plan which includes details regarding the evacuation procedure is implemented before the Site becomes operational, with any visitors being briefed on the plan before they attend the Site.



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